



## Report on the structured funding dialogue, 2020-2021

(DP/FPA/2021/10)

### **ANNEX 1**

# Funding Compact – UNFPA agency-specific reporting 2020

### MEMBER STATE COMMITMENTS

Relevant commitment	Relevant Funding Compact indicators	System-wide baselines and targets from Funding Compact	UNFPA progress 2020 <sup>1</sup>
Aligning funding to	entity requirements		
1. Increase core resources for the UNDS	Core resources as a share of voluntary funding for development-related activities	Baseline (2017): 19.4% Target (2023): 30%	Core resources to UNFPA as a share of overall funding: <b>Baseline 2018</b> : 30% <b>2019</b> : 28% <b>2020</b> : 33%
			Core resources to UNFPA as a share of funding for development-related activities (excluding humanitarian):  Baseline 2018: 35% 2019: 35% 2020: 32%
	Core share of funding for development-related activities (including assessed contributions)	(2017): 27.0%	UNFPA is entirely voluntarily funded and does not receive assessed contributions
2. Double share of non-core contributions provided through development- related pooled and thematic funds	% of non-core resources for	Baseline (2017): 5%	Inter-agency pooled funding as a share of
	development related activities channelled through inter-agency pooled funds	Target (2023): 10%	development-related non-core resources: <b>Baseline 2018</b> : 18% <b>2019</b> : 26% <b>2020</b> : 32%
	% of non-core resources for development related activities channelled through single agency thematic funds	Baseline (2017): 3% Target (2023): 6%	Development-related thematic funding as a share of development-related non-core resources from to UNFPA:  Baseline 2018: 23% 2019: 25.6% 2020: 22%

<sup>&</sup>lt;sup>1</sup> Milestones may not be applicable to all indicators (e.g. 'yes/no' indicators will not have a milestone).

Providing stability			
3. Broaden the sources of funding support to the UNDS	Number of UNSDG entities reporting an annual increase in the number of contributors of core resources	Baseline (2017): 66% Target (2023): 100%	Number of government partners contributing core resources to UNFPA: Baseline 2018: 108 2019: 106 (decrease) 2020: 96 (decrease)
	Number of Member State contributors to development-related inter- agency pooled funds and single agency thematic funds	Baseline (2017): 59 for inter-agency pooled funds, and 27 for single agency thematic funds  Target (2023): 100 for inter-agency pooled funds, and 50 for single agency thematic funds	Number of member state partners contributing to inter-agency pooled funds administered by UNFPA:  Baseline 2018: 6 2019:16 Milestone 2020: 16  Number of member state partners contributing to UNFPA thematic funds:  Baseline 2018: 13 Progress 2019: 16 Milestone 2020: 16 <sup>2</sup>
4. Provide predictable funding to the	Funding gaps in UNSDG strategic plan financing frameworks	Baseline (2019): <i>TBD</i> Target (2021): <i>TBD</i>	Difference between planned and actual revenue in 2020: -Core: surplus + \$67m
specific requirements of			-Non-core: surplus + \$201m
UNSDG entities as articulated in their SPs and to the UNDAF funding needs at country level			Difference between actual (2018-2020) and planned allocations(2018-21) <sup>3</sup> : -Outcome 1: +3%
			-Outcome 2: no difference
			-Outcome 3: +3%
			-Outcome 4: - 1%
	Fraction of UNDS entities indicating that at least 50% of their contributions are part of multi-year commitments	Baseline (2017): 48% Target (2023): 100%	Fraction of UNFPA contributions that was multi-year: <sup>4</sup> Baseline 2018: 40% Progress 2019: 55% Milestone 2020: 49%
Facilitating coheren	ce and efficiency		
7. Fully comply with cost recovery rates as approved by respective governing bodies	Average # of cost recovery support fee waivers granted per UNDS entity per year	Baseline (2017): <i>TBC</i> Target (2019 onwards): 0	Number of cost recovery waivers granted by UNFPA with approximate impact: <b>Baseline 2018:</b> UNFPA granted 10 cost recovery waivers with an impact of approximately \$308,138. <b>2019:</b> UNFPA granted 3 cost recovery waivers with an impact of approximately \$17,112. <b>2020:</b> UNFPA granted 3 cost recovery waivers with an impact of approximately \$174,361

<sup>&</sup>lt;sup>2</sup> Includes European Commission
<sup>3</sup> For details, see in the report, allocation of resources in 2018-2020.
<sup>4</sup> Multi-year agreements are those with a lifetime of two years or more. These do not include any amendments.

### UNITED NATIONS DEVELOPMENT SYSTEM COMMITMENTS

Relevant commitment	Relevant Funding Compact indicators	System-wide baselines and targets from Funding Compact	UNFPA baselines (2018 or 2019)
Accelerating resul	lts on the ground		
1. Enhance cooperation for results at	Fraction of UNSDG entities reporting at least 15% of development-	(2017) 9 entities on a total of 29 or 31% reporting at least 15%	Baseline 2018: 15% of UNFPA development expenditures delivered through joint activities
country level	related expenditures on joint activities <sup>5</sup>	of development- related expenditures on joint activities	<b>2019:</b> 18% of UNFPA development expenditures delivered through joint activities.
			<b>2020:</b> 26.5 % of UNFPA development expenditures delivered through joint activities <sup>6</sup> .
	% of RCs that state that at least 75% of CPDs are aligned to the UNDAF in their country	Baseline (2017): <i>TBD</i> Target (2023): 100%	Baseline 2018: 100% - As the new guidance for the UN Sustainable Development Cooperation Framework (replacing the UNDAF) is rolled out, UNFPA will aim to ensure that all new CPDs are aligned to new UNSDCFs. Currently, 100% of all CPDs are reflective of the respective UNDAF in the results matrix – this is a key requirement in the existing UNFPA guidance.  2019 and 2020: 100% - UNFPA will continue to fully align all new CPDs to UNSDCFs. This is a mandatory instruction for all CPDs (Source: UNFPA Programme Review Committee).
2. Increase collaboration on joint and independent system-wide evaluation products to improve UN support on the ground	% of UNSDG evaluation offices engaging in joint or independent system- wide evaluations (ISWE)	Baseline (2018): 29% (joint eval), 20% (ISWE) Target (2021): 75% (joint eval), 50% (ISWE)	Baseline 2018: 50% of UNFPA centralized evaluations are either joint or system-wide evaluations. This corresponds to 5 evaluations on a total of 10.  2019: Almost 50 % (7 out of 15) of centralized evaluations being managed by UNFPA in 2019-2020 are either joint or system-wide, as described in the UNFPA Evaluation Office Annual Report on the Evaluation Function

<sup>&</sup>lt;sup>5</sup> To date, an agreed definition amongst the UNSDG of what constitutes 'joint activities' does not exist. The lack of a commonly agreed definition for "joint activities" that captures the full gamut of undertakings under this umbrella term, prevents coherent and comparable data across the United Nations system. In this regard, UNFPA joined the UN Development Cooperation Office (DCO), UNDP, UNICEF and UN Women to initiate system-wide efforts to discuss and agree on a definition that captures joint activities in a more systematic way – in part to strengthen UN system-wide coherence and coordination to achieve shared results.

<sup>&</sup>lt;sup>6</sup> In the interim period while a definition and /or methodology is agreed, UNFPA calculates % of joint activities by dividing the amount of pooled funding by total non-core funding. This is a proxy capturing joint programmatic aspect only. The % would be much higher if activities such as joint-design, joint work planning etc. would be estimated and reflected.

			2019. 2020: Almost 57 % (8 out of 14) of centralized evaluations being managed by UNFPA in 2020-2021 are either joint or system-wide, as described in the UNFPA Evaluation Office Annual Report on the Evaluation Function 2020.
Improving transpa	arency and accountability		
6. Strengthen the clarity of entity-specific SPs and IRRFs and their annual reporting on results against expenditures	% of UNSDG entities that in their respective governing bodies held structured dialogues in the past year on how to finance the development results agreed in the new SP cycle	Baseline (2017): 62% Target (2021): 100%	Yes - In 2020, UNFPA held 2 informal SFD sessions, 1 joint session with UNDP, UNICEF and UN-Women, and 1 formal session with the Executive Board. Each SFD is supported by documentation publicly available at: https://www.unfpa.org/structured-funding-dialogues.
7. Strengthen entity and system-wide	% of UNDS entities individually submitting financial data to CEB	Baseline (2017): 69% Target (2021): 100%	<b>Yes</b> – UNFPA submits its financial data to CEB annually.
transparency and reporting, linking resources to SDG results	% of UNDS entities publishing data as per the highest international transparency standards	Baseline (2017): 36% Target (2021): 100%	<b>Yes</b> – UNFPA data is published in line with IATI standards.
	% of UNDS entities with ongoing activities at country level that report expenditures disaggregated by country to the CEB baseline	Baseline (2017): 46% Target (2021): 100%	Yes – UNFPA reports expenditures to CEB disaggregated by country.
	% of UNDS entities that report on expenditures disaggregated by SDG	Baseline (2017): 20% Target (2021): 100%	Yes – UNFPA reports on expenditures disaggregated by SDGs and SDG targets to CEB and OECD.
9. Increase accessibility of corporate evaluations and internal audit reports within the disclosure	% of UNDS entities authorized within disclosure provisions and policies who have made their corporate evaluations available on the UNEG website	Baseline (2018): 21% Target (2021): 100%	Yes – UNFPA Evaluation office made 100% of corporate evaluation available in the UNEG database
provisions and policies set by governing bodies at the time of report issuance	% of internal audit reports issued in line with the disclosure provisions and policies set by the relevant governing bodies, which are available on a dedicated searchable UN-RIAS platform/ website, pending availability of resources	Baseline (2018): 0 Target: TBD	2019-2020: UN-RIAS has no funding at present to get a platform on where to put internal audit reports for the public, where possible by the disclosure policies of its members. UN-RIAS is working on putting together a proposal for an "oversight trust fund" with UNEG, and UN-RIAS to be able to receive funding to finance, inter alia, the development and maintenance of a UN-RIAS platform.

	% of inter-agency pooled funds posting evaluation reports on the UNEG website	Baseline (2018): 0% Target (2019): 100%	Baseline 2018: Yes - All inter-agency pooled funds evaluation reports in which UNFPA is involved are posted on the UNFPA website and the UNEG website.  2019 and 2020: Yes - All inter-agency pooled funds evaluation reports in which UNFPA is involved are posted on the UNFPA website and the UNEG website.
10. Increase visibility of results from contributors of voluntary core resources, pooled and thematic funds and for programme country contributions	Specific mention of voluntary core, pooled and thematic fund contributors, and program country contributions in UNCT annual results reporting and entity-specific country and global reporting	Baseline (2018): <i>n/a</i> Target (2020): Yes	Yes - UNFPA mentions core contributors in the annual reports of the Executive Director, annual report on SFD 2018-2019-2020, country level annual reports, UNFPA donor pages and other publications such as the "Top 20 UNFPA donors: global statistics", Core Resources Mobilization Campaign, and all documentation on Structured Funding Dialogues.
	Specific mention of individual contributors in all results reporting by pooled fund and thematic fund administrators and UNSDG recipients	Baseline (2018): <i>n/a</i> Target (2020): Yes	Yes – Pooled Funds - All UN pooled and inter-agency mechanisms mention individual contributors in annual reports, online platforms and publications. These include: UNFPA-UNICEF Global Programme to End Child Marriage/ UNFPA-UNICEF Joint Programme on Elimination of Female Genital Mutilation: Accelerating Change; the Spotlight Initiative to eliminate violence against women and girls; the Peace Building Fund, among others.  Agency-specific thematic funds - All current UNFPA thematic funds mention individual contributors in their respective annual reports, online platforms and other publications.
Increasing efficien	cies		
11. Implement the SG's goals on operational	Consolidation of common premises (%)	Baseline (2017): 17% Target (2021): 50%	<b>Baseline 2018:</b> As of 31 Dec. 2018, UNFPA shared common premises in 72% of its office locations.
consolidation for efficiency gains			<b>2019</b> : As of 31 Dec. 2019, UNFPA shared common premises in 72% of its office locations.
			<b>2020:</b> As of 31 Dec 2020, UNFPA shared common premises in 72% of its office locations.
	% of UNCTs that have an approved BOS in place, to enable common	Baseline (2017): 20% Target (2021): 100%	<b>Baseline 2018:</b> UNFPA has implemented the BOS in 58 countries or 46% of its country offices.

## UNFPA report on the structured funding dialogue, 2020-2021

	back offices where appropriate		<b>2019:</b> UNFPA has implemented the BOS in 64 countries or 51% of its field offices. Furthermore, UNFPA is fully engaged in the global roll-out plan managed by DCO to achieve 100% BOS implementation by the end of 2021.
			<b>2020:</b> In coordination with the BOS rollout of the DCO, 82 UNFPA field offices (or 66%) had completed a BOS as of 31 Dec 2020. It is expected that all UNFPA offices will have a completed BOS by June 2021
	% of UNSDG entities	Baseline (2017): 41%	Yes – UNFPA reports on
	that report to their governing bodies on efficiency gains	Target (2021): 100%	organizational efficiency and effectiveness (incl. key efficiency gains) in its annual report to the Executive Board, the Integrated Results and Resources Framework (IRRF), and the Statistical and Financial review.
	% of UNSDG entities that have signed the High-Level Framework on Mutual Recognition	Baseline (2018): 28% Target (2021): 100%	Yes – As part of the UNSDG BIG 4+1 Group UNFPA was among the first signatories of the High-Level Framework on Mutual Recognition - signed in Q4/2018.
12. Fully implement and report on approved cost-recovery policies and rates	% of UNSDG entities that report annually on the implementation of their approved cost recovery policies and rates to their respective governing body	Baseline (2017): 51% Target (2021): 100%	Yes – UNFPA reports annually to its Executive Board on the status of implementation of its cost recovery policy and rate (Annual Report of the Executive Director).

### EXPLANATION OF METHODOLOGY/APPROACH PER INDICATOR

### MEMBER STATE COMMITMENTS

Relevant commitment	Relevant Funding Compact indicators	Methodology / Approach <sup>7</sup>
Aligning funding to	entity requirements	
1. Increase core resources for the UNDS	Core resources as a share of voluntary funding for development-related activities	Use DESA methodology for 19.4% baseline. Baseline is calculated by dividing core DEV voluntary contributions by total DEV voluntary contributions [i.e. Column C/(column C+column D) in Table A-3a of the statistical annex to QCPR report]. Core funding income should be expressed as a share of development-related contribution - As this is a Member State commitment, the figures should be limited to contributions from member states.
	Core share of funding for development-related activities (including assessed contributions);	Use DESA methodology for 27.0 % baseline. Baseline is calculated by dividing: core and assessed DEV contributions by total DEV voluntary contributions [i.e. (Column B+ Column C)/column E) in Table A-3a of statistical annex to QCPR report]. Core funding income should be expressed as a share of development-related contributions. As this is a Member State commitment, the figures should be limited to contributions from member states.
2. Double share of non-core contributions provided through development- related pooled	% of non-core resources for development related activities channelled through inter- agency pooled funds	Use of DESA methodology for 5% baseline: Using the inter-agency pooled fund database to obtain the total contributions made to development, transition and climate inter-agency pooled funds (\$706 million in 2017), divide this by total non-core contributions to development-related activities (column D in Table A-3a of the statistical annex).
and thematic funds	% of non-core resources for development related activities channelled through single agency thematic funds	Use of DESA methodology for 3% baseline. Total contributions to development-related thematic funds, divided by total non-core funding to development-related activities (column D in Table A-3a of the statistical annex).
3. Broaden the sources of funding support to the UNDS	Number of UNSDG entities reporting an annual increase in the number of contributors of core resources	Number of Member States contributing to core and increase/decrease from the previous year and the 2017 baseline (in percentage and number).
	Number of Member State contributors to development- related inter-agency pooled funds and single agency thematic funds	Number of Member States contributing to entity administered pooled funds (breakdown per fund) and to agency managed thematic funds (breakdown per fund) and annual increase/decrease (in percentage and number). A single agency thematic fund is a single-entity funding mechanism designed to support high-level outcomes within the strategic plan; it is established by one UN entity, receiving contributions from several donors. The entity assumes full accountability for the funds received and is the sole direct recipient of the funding. A single agency can be global (multi-country) and outcome or thematic-specific.
4. Provide predictable funding to the specific requirements of UNSDG entities as articulated in their SPs and to the UNDAF	Funding gaps in UNSDG strategic plan financing frameworks	Percentage of funding received versus overall budget (per year and cumulative) - where possible and relevant, indicate funding gap per strategic plan outcome [and other relevant criteria, as appropriate]. Two proxies that assess the funding gap against the Strategic Plan: (a) Percentage of resource planned versus actual expenditure by Strategic Plan outcomes: Total programme expenditure for 2018-2019 against the 2018-2021 resource plan or X% of the mid-point target. (b) Percentage of estimated contributions versus actual contribution received: In 2019, X received XX million, X% less/more than estimated [leaving a funding gap, of XX million /

<sup>&</sup>lt;sup>7</sup> Methodology/approach is provided by UN Development Coordination Office (DCO) for overall reporting on the Funding Compact and QCPR. In some cases, the methodology/approach has been adjusted or updated.

funding needs at country level		generating a surplus of XX million]. In 2018, X received \$X, X% higher/lower than the estimate.
	Fraction of UNDS entities indicating that at least 50% of their contributions are part of multi-year commitments	Y/N (with the exact figure reported), based on the following definition: "share of total contributions received in a given year that is part of a financial commitment that covers multiple years." (DESA survey)
7. Fully comply with cost recovery rates as approved by respective governing bodies	Average # of cost recovery support fee waivers granted per UNDS entity per year	Number of cost recovery waivers granted during the year (with \$ value of waivers combined). Note additional element of reporting (\$ value) compared to the indicator

### UNITED NATIONS DEVELOPMENT SYSTEM COMMITMENTS

Relevant commitment	Relevant Funding Compact indicators	Methodology / Approach <sup>8</sup>
1. Enhance cooperation for results at country level	Fraction of UNSDG entities reporting at least 15% of development-related expenditures on joint activities	DCO to use UNINFO tool to track and report - joint activities are implemented by two or more UN agencies, including Joint Programmes as well as communication, advocacy, analysis etc. DCO to track the number of joint activities compared with the total number of activities (per CF and for the total CF currently in UNINFO); The total budget share of joint activities versus the total budget of the CF split between total planned and total expenditures. The question is asked in the DESA survey of UN entity headquarters. For the Compact reporting, however, it is more appropriate and less transaction cost heavy to track the commitment at the RCO/UNCT level (rather than agency HQ level) through UNINFO.
	% of RCs that state that at least 75% of CPDs are aligned to the UNDAF in their country	Survey of RCs by DCO. Survey of entity-specific CPDs.
2. Increase collaboration on joint and independent system-wide evaluation products to improve UN support on the ground	% of UNSDG evaluation offices engaging in joint or independent system-wide evaluations (ISWE)	Y/N with the number of joint evaluations and/or ISWE underway and specific example(s); Use the following definition of ISWE: "a systematic and impartial assessment of the relevance, coherence, efficiency, effectiveness, results, and sustainability of the combined contributions of United Nations entities, to achieve the goals and targets set out in the 2030 Agenda for Sustainable Development". A joint evaluation implies the participation of at least 2 UN entities; an ISWE implies the participation of a majority of UN entities with a mandate related to the evaluation topic."
6. Strengthen the clarity of entity-specific SPs and IRRFs and their annual reporting on results against expenditures	% of UNSDG entities that in their respective governing bodies held structured dialogues in the past year on how to finance the development results agreed in the new SP cycle	Y/N with the entity-specific narrative on the content of the dialogue, e.g.: issues raised / future agenda/alignment with Funding Compact
7. Strengthen entity and system-	% of UNDS entities individually submitting financial data to CEB	Y/N (with the date of the first report)

<sup>&</sup>lt;sup>8</sup> Methodology/approach is provided by UN Development Coordination Office (DCO) for overall reporting on the Funding Compact and QCPR.

## UNFPA report on the structured funding dialogue, 2020-2021

wide transparency and reporting, linking resources to SDG	% of UNDS entities publishing data as per the highest international transparency standards	Y/N on reporting to IATI (with the date of the first report). DESA survey to mention IATI specifically.
results	% of UNDS entities with ongoing activities at country level that report expenditures disaggregated by country to the CEB baseline	Y/N (with the date of the first report)
	% of UNDS entities that report on expenditures disaggregated by SDG	Y/N (with the date of the first report)
9. Increase accessibility of corporate evaluations and internal audit reports within the	% of UNDS entities authorized within disclosure provisions and policies who have made their corporate evaluations available on the UNEG website	Y/N with specific example(s) - add narrative related to disclosure provisions and policies
disclosure provisions and policies set by governing bodies at the time of report issuance	% of internal audit reports issued in line with the disclosure provisions and policies set by the relevant governing bodies, which are available on a dedicated searchable UN-RIAS platform/ website, pending availability of resources;	% of entity-specific internal audits available on UN RIAS platform - add narrative related to disclosure provisions and policies
	% of inter-agency pooled funds posting evaluation reports on the UNEG website	Number of inter-agency pooled funds evaluation reports available on UNEG website divided by total inter-agency pooled funds evaluations.
10. Increase visibility of results from contributors of voluntary core resources, pooled and thematic	Specific mention of voluntary core, pooled and thematic fund contributors, and program country contributions in UNCT annual results reporting and entity-specific country and global reporting	Y/N for pooled funds if the entity is a fund administrative agent or AA and entity-specific thematic funds; with specific example(s) / evidence and steps taken or to be taken to meet the commitment
funds and for programme country contributions	Specific mention of individual contributors in all results reporting by pooled fund and thematic fund administrators and UNSDG recipients	Y/N or $N/A$ (if the entity is not a fund administrative agent or $AA$ ) and for entity-specific thematic funds; with specific example(s) / evidence and steps taken or to be taken to meet the commitment
11. Implement the SG's goals on	Consolidation of common premises (%)	% of entity-specific offices with entity-specific narrative
operational consolidation for efficiency gains	% of UNCTs that have an approved BOS in place, to enable common back offices where appropriate	% of entity-specific offices with entity-specific narrative
	% of UNSDG entities that report to their governing bodies on efficiency gains	Y/N with entity-specific narrative
	% of UNSDG entities that have signed the High-Level Framework on Mutual Recognition	Y/N with the year of signature and entity-specific narrative

## UNFPA report on the structured funding dialogue, 2020-2021

12. Fully	% of UNSDG entities that report	Y/N (with the date of the first report)
implement and	annually on the implementation	
report on	of their approved cost recovery	
approved cost-	policies and rates to their	
recovery policies and rates	respective governing body	

#### ANNEX 2.

## **UNFPA** funding architecture

The UNFPA is voluntarily funded through public (governments), private (private sector, foundations, individual giving etc.), and other international sources, such as IFIs. UNFPA funding architecture is structured around the following funding sources and instruments:

*Core* (*or regular*) *resources*. This refers to un-earmarked funding used at the discretion of UNFPA, under the guidance of its Executive Board. These constitute the bedrock of UNFPA operations;

*Non-core* (*or co-financing*) *resources*. This refers to funding instruments with various levels of earmarking, and includes the following:

**Thematic funds.** These consist of thematic single-agency commingled contributions to a single-entity funding mechanism designed to support high-level outcomes within a strategic plan, of which UNFPA is the fund administrator. UNFPA has operationalized four thematic funds in support of the implementation of the Strategic Plan: the UNFPA Supplies Partnership, the Maternal and Newborn Health Thematic Fund, the Humanitarian Thematic Fund, and the Population Data Thematic Fund.

*United Nations pooled funds and inter-agency transfers.* These consist of inter-agency pooled funds and other transfers, which are commingled contributions to a multi-entity funding mechanism and not earmarked for a specific United Nations entity. Funds are held by a United Nations fund administrator; fund allocations are made by a United Nations-led governance mechanism for activities specifically aimed at promoting the sustainable development of programme countries, with a focus on long-term impact. These include joint instruments such as the UNFPA-UNICEF Global Programme to Accelerate Action to End Child Marriage; the UNFPA-UNICEF Joint Programme on Elimination of Female Genital Mutilation; the Spotlight Initiative to eliminate violence against women and girls; and the United Nations Peacebuilding Fund;

Other earmarked funds (country, regional level, or projects). All other forms of funding that are directed by donors towards specific locations, themes, activities and operations, which do not meet any of the above-listed categories, such as the World Bank Sahel Women Empowerment and Demographic Dividend project (SWEDD) and the European Union supported Global Programme to Prevent Son Preference and the Undervaluing of Girls; and country-level pooled funding instruments, which facilitate multi-year delivery of UNFPA country programmes.

# **UNFPA Funding Architecture 2021**

