

## **STANDARD ADMINISTRATIVE ARRANGEMENT FOR JOINT PROGRAMMES<sup>1</sup> USING PASS-THROUGH FUND MANAGEMENT<sup>2</sup>**

---

<sup>1</sup> This instrument will also be for 'Delivering as One'/'One UN' Funds

<sup>2</sup> This Standard Administrative Arrangement has been agreed upon by the members of the United Nations Development Group (UNDG). Any substantial ('substantial' would imply changes that are linked to the legal relationships described in the Memorandum of Understanding, the governance mechanisms, reporting arrangements or equivalent) modification to the Memorandum of Understanding requires the prior written agreement of the Participating UN Organizations and the Administrative Agent of the particular MDTF, and needs to be cleared by the Fiduciary Management Oversight Group (FMOG) through the common Joint Funding account (FMOG.support@undg.org) which is regularly monitored by DOCO. FMOG will refer issues for decision of the ASG Group only on an exceptional basis when a consensus between Agencies cannot be reached or in politically sensitive cases.

**Standard Administrative Arrangement  
between  
The Norwegian Ministry of Foreign Affairs (MFA)  
and  
The United Nations Population Fund (UNFPA)**

WHEREAS, UNICEF and UNFPA, Participating United Nations Organizations that have signed a Memorandum of Understanding (hereinafter referred to collectively as the “Participating UN Organizations”) have developed a second phase of the Joint Programme on Female Genital Mutilation/Cutting (hereinafter referred to as “the Programme”) starting in January 2014 and ending 31 December 2017, as may be amended from time to time, as more fully described in the Joint Programme Document “Abandonment of Female Genital Mutilation/Cutting: Accelerating change” (hereinafter referred to as the Programme Document)<sup>3</sup>, a copy of which is attached hereto as ANNEX A, and have agreed to establish a coordination mechanism (hereinafter referred to as the “Steering Committee”) <sup>4</sup> to facilitate the effective and efficient collaboration between the Participating UN Organizations for the implementation of the Joint Programme;

WHEREAS, the Participating UN Organizations have agreed that they should adopt a coordinated approach to collaboration with donors who wish to support the implementation of the Programme and have developed a Joint Programme Document to use as the basis for mobilising resources for the Programme, and have further agreed that they should offer donors the opportunity to contribute to the Programme and receive reports on the Programme through a single channel; and

WHEREAS, the Participating UN Organizations have appointed the United Nations Populations Fund (UNFPA) (hereinafter referred to as the “Administrative Agent”) (which is also a Participating UN Organisation in connection with Programme)<sup>5</sup> in a Memorandum of Understanding (hereinafter referred to as “MoU”) concluded between, the Administrative Agent and Participating UN Organizations on 5 December 2013, to serve as their administrative interface between donors and the Participating UN Organizations for these purposes. To that end the Administrative Agent has established a separate ledger account under its financial regulations and rules for the receipt and

---

<sup>3</sup> The Joint Programme Document contains at a minimum a common work plan, a budget, the coordination and management mechanism and signature of all participants. In the case of MDTF, the TOR will be used as base document for the establishment of the Fund.

<sup>4</sup> The Steering Committee (SC) is co-Chaired by the Government and the UN Resident Coordinator (RC) or the Deputy Special Representative of the Secretary General (DSRSG). Members include the UN and government representatives and may also include donors. The decision on the inclusion of donors will be taken at the country level. Steering Committee composition will ensure the principles of national ownership, inclusiveness and balanced representation, as well as the need to have a manageable size for decision-making effectiveness. For Joint Programmes the Steering Committee will include all signatories of the MOU.

<sup>5</sup> In most cases, the Administrative Agent will also be a Participating UN Organization. However, where the Administrative Agent is not a Participating UN Organization, this provision can be deleted.

administration of the funds received from donors who wish to provide financial support to the Programme through the Administrative Agent (hereinafter referred to as the "Programme Account"); and

**WHEREAS, The Norwegian Ministry of Foreign Affairs** (hereinafter referred to as the "Donor") wishes to provide financial support to the Joint Programme on the basis of the Joint Programme Document and wishes to do so through the Administrative Agent as proposed by the Participating UN Organizations.

**NOW, THEREFORE,** the Donor and the Administrative Agent (hereinafter referred to collectively as the "Participants") hereby decide as follows:

**Section I**  
**Disbursement of Funds to the Administrative Agent**  
**and the Programme Account**

1. The Donor decides to make a contribution of **eighty million Norwegian Kroner (NOK 80,000,000)** and such further amounts as it may decide (hereinafter referred to as the "Contribution") to support the Programme. The Contribution will enable the Participating UN Organizations to support the Programme in accordance with the TOR/Joint Programme Document, as amended from time to time in writing by the Steering Committee. The Donor authorizes the Administrative Agent to use the Contribution for the purposes of the Programme and in accordance with this Standard Administrative Arrangement (hereinafter referred to as "Arrangement"). The Donor acknowledges that the Contribution will be co-mingled with other contributions to the Programme Account and that it will not be separately identified or administered.

2. The Donor will deposit the Contribution by wire transfer, in accordance with the schedule of payments set out in ANNEX B to this Arrangement, in convertible currencies of unrestricted use, to the following account:

Account Number: 70010243996  
Bank Name: Den Norske Bank  
Account Name: UNFPA Contributions NOK Account  
SWIFT Address: DNBANOKK  
Address: Kirkegt 21  
OSLO-1, Norway  
IBAN #: NO0970010243996

3. When making a transfer to the Administrative Agent, the Donor will notify the Administrative Agent's Treasury Operations of the following: (a) the amount transferred, (b) the value date of the transfer; and (c) that the transfer is from the Norwegian Ministry of Foreign Affairs in respect of the Joint Programme pursuant to this Arrangement. The Administrative Agent will promptly acknowledge receipt of funds in writing.

4. All financial accounts and statements will be expressed in United States dollars.

5. The US dollar value of a contribution-payment, if made in currencies other than United States dollars, will be determined by applying the United Nations operational rate of exchange in effect on the date of receipt of the Contribution. The Administrative Agent will not absorb gains or losses on currency exchanges. Such amounts will increase or decrease the funds available for disbursements to Participating UN Organizations.

6. The Programme Account will be administered by the Administrative Agent in accordance with the regulations, rules, directives and procedures applicable to it, including those relating to interest. The Programme Account will be subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the Administrative Agent.

7. The Administrative Agent will be entitled to allocate an administrative fee of one percent (1%) of the Contribution by the Donor, to cover the Administrative Agent's costs of performing the Administrative Agent's functions.

8. The Steering Committee may request any of the Participating UN Organizations, to perform additional tasks in support of the Programme not related to the Administrative Agent functions detailed in Section I, Paragraph 2 of the Memorandum of Understanding and subject to the availability of funds. In this case, costs for such tasks will be decided in advance and with the approval of the Steering Committee be charged to the Programme as direct costs.

**Section II**  
**Disbursement of Funds to the Participating UN Organizations**  
**and a Separate Ledger Account**

1. The Administrative Agent will make disbursements from the Programme Account in accordance with instructions from the Steering Committee, in line with the approved Joint Programme Document<sup>6</sup>, as amended in writing from time to time by the Steering Committee. The disbursement to the Participating UN Organizations will consist of direct and indirect costs as set out in the Programme budget.

2. Each Participating UN Organization will establish a separate ledger account under its financial regulations and rules for the receipt and administration of the funds disbursed to it from the Programme Account. Each Participating UN Organization assumes full programmatic and financial accountability for the funds disbursed to them by the Administrative Agent. That separate ledger account will be administered by each Participating UN Organization in accordance with its own regulations, rules, directives and procedures, including those relating to interest. That separate ledger account will be

---

<sup>6</sup> As used in this document, an approved programmatic document refers to an annual work plan or a programme/project document, etc., which is approved by the Steering Committee for fund allocation purposes.

subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the Participating UN Organization.<sup>7</sup>

3. Where the balance in the Programme Account on the date of a scheduled disbursement is insufficient to make that disbursement, the Administrative Agent will consult with the Steering Committee and make a disbursement, if any, in accordance with the Steering Committee's instructions.

### Section III Implementation of the Programme

1. The implementation of the programmatic activities which the Donor assists in financing under this Arrangement will be the responsibility of the Participating UN Organizations and will be carried out by each Participating UN Organization in accordance with its own applicable regulations, rules, policies and procedures including relating to procurement. The Donor will not be directly responsible or liable for the activities of any person employed by the Participating UN Organizations or the Administrative Agent as a result of this Arrangement,

2. The Participating UN Organizations will carry out the activities for which they are responsible, in line with the budget contained in the approved Joint Programme Document, as amended from time to time by the Steering Committee in accordance with the regulations, rules, directives and procedures applicable to it. Accordingly, personnel will be engaged and administered, equipment, supplies and services purchased, and contracts entered into in accordance with the provisions of such regulations, rules, directives and procedures.

3. Indirect costs of the Participating UN Organizations recovered through programme support costs will be 7%. In accordance with the UN General Assembly resolution 62/208 (2007 Triennial Comprehensive Policy Review principle of full cost recovery), all other costs incurred by each Participating UN Organization in carrying out the activities for which it is responsible under the Programme will be recovered as direct costs.

5. The Participating UN Organizations will commence and continue to conduct operations for the Programme activities only upon receipt of disbursements as instructed by the Steering Committee.

5. The Participating UN Organizations will not make any commitments above the budgeted amounts in approved Joint Programme Document, as amended from time to time by the Steering Committee.

---

<sup>7</sup> Where the Administrative Agent is also a Participating UN Organization, it will need to open its own separate ledger account and transfer funds from the Fund/Programme Account to its separate ledger account.

6. If unforeseen expenditures arise, the Steering Committee will submit, through the Administrative Agent, a supplementary budget to the Donor showing the further financing that will be necessary. If no such further financing is available, the activities to be carried out under the approved Joint Programme Document may be reduced or, if necessary, terminated by the Participating UN Organizations. In no event will the Participating UN Organizations assume any liability in excess of the funds transferred from the Programme Account.

7. The Donor reserves the right to discontinue future contributions if reporting obligations are not met as set forth in this Arrangement; or if there are substantial deviations from agreed plans and budgets. If it is agreed among the Donor, the Administrative Agent and the concerned Participating UN Organization under the Arrangement that there is evidence of improper use of funds, the Participating UN Organization will use their best efforts, consistent with their regulations, rules, policies and procedures to recover any funds misused. The Participating UN Organization will, in consultation with the Steering Committee and the Administrative Agent, credit any funds so recovered to the Programme Account or agree with the Steering Committee to use these funds for a purpose mutually agreed upon. Before withholding future contributions or requesting recovery of funds and credit to the Programme Account, the Administrative Agent, the concerned Participating UN Organization and the Donor will consult with a view to promptly resolving the matter.

8. The Participants recognize that it is important to take all necessary precautions to avoid corrupt, fraudulent, collusive or coercive practices. To this end, as set out in the MoU between the Administrative Agent and Participating UN Organizations regarding the Operational Aspects of the second phase of the Joint Programme on Female Genital Mutilation/Cutting, each Participating UN Organization will maintain standards of conduct that govern the performance of its staff, including the prohibition of corrupt, fraudulent, collusive or coercive practices in connection with the award and administration of contracts, grants, or other benefits, as set forth in their Staff Regulations and Rules and the Financial Regulations and Rules, including regarding procurement.

#### Section IV Equipment and Supplies

On the termination or expiration of this Arrangement, the matter of ownership of equipment and supplies will be determined in accordance with the regulations, rules, directives and procedures applicable to such Participating UN Organizations.

#### Section V Reporting

1. The Administrative Agent will provide the Donor and the Steering Committee with the following statements and reports, based on submissions provided to the Administrative Agent by each Participating UN Organization prepared in accordance

with the accounting and reporting procedures applicable to it, as set forth in the Joint Programme Document:

- (a) Annual consolidated narrative progress reports, based on annual narrative progress reports received from Participating UN Organizations, to be provided no later than five months (31 May) after the end of the calendar year;
- (b) Annual consolidated financial reports, based on annual financial statements and reports, to be received from the Participating UN Organizations, as of 31 December with respect to the funds disbursed to them from the Programme Account, to be provided no later than five months (31 May) after the end of the calendar year;
- (c) Final consolidated narrative report, based on final narrative reports received from Participating UN Organizations after the completion of the activities in the approved Joint Programme Document and including the final year of the activities in the Joint Programme Document, to be provided no later than seven months (31 July) of the year following the financial closing of the Programme. The final consolidated narrative report will contain a summary of the results and achievements compared to the goals and objectives of the Programme.
- (d) Final consolidated financial report, based on certified final financial statements and final financial reports received from Participating UN Organizations after the completion of the activities in the approved Joint Programme Document and including the final year of the activities in the approved Joint Programme Document, to be provided no later than seven months (31 July) of the year following the financial closing of the Programme.

2. The Administrative Agent will provide the Donor, Steering Committee and Participating UN Organizations with the following reports on its activities as Administrative Agent:

- (a) Certified annual financial statement ("Source and Use of Funds" as defined by UNDG guidelines) to be provided no later than five months (31 May) after the end of the calendar year; and
- (b) Certified final financial statement ("Source and Use of Funds") to be provided no later than seven months (31 July) of the year following the financial closing of the Programme.

3. Consolidated reports and related documents will be posted on the websites of the Administrative Agent ([www.unfpa.org](http://www.unfpa.org)).

**Section VI**  
**Monitoring and Evaluation**

1. Monitoring and evaluation of the Programme including, as necessary and appropriate, joint evaluation by the Participating UN Organizations, the Administrative Agent, the Donor and other partners will be undertaken in accordance with the TOR/Joint Programme Document.
2. The Donor, the Administrative Agent and the Participating UN Organizations will hold annual consultations as appropriate to review the status of the Programme.

**Section VII**  
**Joint Communication**

1. Information given to the press, to the beneficiaries of the Programme, all related publicity material, official notices, reports and publications, will acknowledge the role of the donors, the Participating UN Organizations, the Administrative Agent and any other relevant entities.
2. The Administrative Agent in consultation with the Participating UN Organizations will ensure that decisions regarding the review and approval of the Programme as well as periodic reports on the progress of implementation of the Programme, associated external evaluations are posted, where appropriate, for public information on the websites of the Administrative Agent ([www.unfpa.org](http://www.unfpa.org)) Such reports and documents may include Steering Committee approved programmes and programmes awaiting approval, fund level annual financial and progress reports and external evaluations, as appropriate.

**Section VIII**  
**Expiration, Modification and Termination**

1. The Administrative Agent will notify the Donor when it has received notice from all Participating UN Organizations that the activities for which they are responsible under the approved Joint Programme Document have been completed. The date of the last notification received from a Participating UN Organization will be deemed to be the date of expiration of this Arrangement, subject to the continuance in force of paragraph 4 below for the purposes therein stated.
2. This Arrangement may be modified only by written agreement between the Participants.
3. This Arrangement may be terminated by either Participant on thirty (30) days of a written notice to the other Participants, subject to the continuance in force of paragraph 4 below for the purpose therein stated.



4. Commitments assumed by the Donor and the Administrative Agent under this Arrangement will survive the expiration or termination of this Arrangement to the extent necessary to permit the orderly conclusion of activities, the withdrawal of personnel, funds and property, the settlement of accounts between the Participants hereto and the Participating UN Organizations and the settlement of contractual liabilities required in respect of any subcontractors, consultants or suppliers. Any balance remaining in the Programme Account or in the individual Participating UN Organizations' separate ledger accounts upon completion of the Programme will be used for a purpose mutually agreed upon or returned to the donor(s) in proportion to their contribution to the Programme as decided upon by the donor(s) and the Steering Committee.

**Section IX**  
**Notices**

1. Any action required or permitted to be taken under this Arrangement may be taken on behalf of the Donor, by the Director of the Section responsible for the support, currently the Director of the Section for Multilateral Development Finance and Global Economic Issues, or his designated representative, and on behalf of the Administrative Agent, by Mr. Heimo Laakkonen or his or her designated representative.

2. Any notice or request required or permitted to be given or made in this Arrangement will be in writing. Such notice or request will be deemed to be duly given or made when it will have been delivered by hand, mail, or any other agreed means of communication to the party to which it is required to be given or made, at such party's address specified below or at such other address as the party will have specified in writing to the party giving such notice or making such request.

*For the Donor:*

Mr. Bjørn Brede Hansen  
Title: Director, Section for Multilateral  
Development Finance and Global  
Economic Issues, Norwegian Ministry of  
Foreign Affairs.  
Address: PB 8114, Dep 0032, Oslo, Norway  
Telephone: + 4722243600  
Electronic mail: bhb@mfa.no

*For the Administrative Agent:*

Name: Ms. Nafissatou Diop  
Title: Coordinator, UNFPA-UNICEF Joint Programme on FGM/C  
Address: United Nations Populations Fund  
605 Third Avenue  
New York  
New York 10158  
Telephone: +1 212-297-5101  
Electronic mail: nandiop@unfpa.org

**Section X**  
**Entry into Effect**

This Arrangement will come into effect upon signature thereof by the Participants and will continue in effect until it is expired or terminated.

**Section XI**  
**Settlement of Disputes**

1. Any dispute arising out of the Donor's Contribution to the Programme will be resolved amicably through dialogue among the Donor, the Administrative Agent and the concerned Participating UN Organization.

**Section XII**  
**Privileges and Immunities**

1. Nothing in this Standard Administrative Arrangement will be deemed a waiver, express or implied, of any of the privileges and immunities of the United Nations, the Administrative Agent, or each Participating UN Organization.

**IN WITNESS WHEREOF**, the undersigned, being duly authorized by the respective Participants, have signed the present Arrangement in English in two copies.

ANNEX B

SCHEDULE OF PAYMENTS

<b>Tentative schedule of Payments:</b>	<b>Amount:</b>
Upon signature of the Standard Administrative Arrangement	NOK 20,000,000
Subsequent payments:	
2014	up to NOK 20,000,000
2015	up to NOK 20,000,000
2016	up to NOK 20,000,000

The Contribution referred to in Section 1 paragraph 1 above, shall not exceed NOK 80 000 000 (Eighty million Norwegian Kroner) and is subject to parliamentary appropriations.

Payments will be made upon request from UNFPA and receipt and assessment of relevant reports. The schedule of payments will take into account the requirement that the contributions shall be paid in advance of the implementation of activities. It may be amended to be consistent with the progress of programme delivery